



**United Nations  
Environment  
Programme**

Distr.  
GENERAL

UNEP/OzL.Pro/ExCom/63/31  
3 March 2011

ORIGINAL: ENGLISH



---

EXECUTIVE COMMITTEE OF  
THE MULTILATERAL FUND FOR THE  
IMPLEMENTATION OF THE MONTREAL PROTOCOL  
Sixty-third Meeting  
Montreal, 4-8 April 2011

**PROJECT PROPOSAL: GHANA**

This document consists of the comments and recommendations of the Fund Secretariat on the following project proposal:

Destruction

- Pilot demonstration project on ODS waste management and disposal UNDP

**PROJECT EVALUATION SHEET – NON-MULTI-YEAR PROJECT**

**GHANA**

**PROJECT TITLE**

**IMPLEMENTING AGENCY**

Pilot demonstration project on ODS waste management and disposal

UNDP

**NATIONAL CO-ORDINATING AGENCY:** GHANA - EPA

**LATEST REPORTED CONSUMPTION DATA FOR ODS ADDRESSED IN PROJECT**

**A: ARTICLE-7 DATA (ODP TONNES in 2009)**

Annex I, CFC	3.4		

**B: COUNTRY PROGRAMME SECTORAL DATA (ODP TONNES, 2009)**

ODS	Subsector/quantity	Subsector/quantity	Totals
CFC			3.4

**CURRENT YEAR BUSINESS PLAN:** Total funding US \$ 281,000      Total phase-out 8.8ODP tonnes

**PROJECT TITLE**

ODS USE AT ENTERPRISE		n/a
ODS TO BE PHASE-OUT		n/a
ODS PHASED IN		n/a
PROJECT IN CURRENT BUSINESS PLAN		Yes
SECTOR		ODS Waste
SUB-SECTOR		Refrigeration servicing sector
PROJECT IMPACT		8.8 Metric tonnes of CFC-12
PROJECT DURATION		36 months
LOCAL OWNERSHIP		100%
EXPORT COMPONENT		%
REQUESTED MLF GRANT	US \$	198,000
IMPLEMENTING AGENCY SUPPORT COST (9%)	US \$	17,820
TOTAL COST OF PROJECT TO MLF	US \$	215,820
COST-EFFECTIVENESS	US \$/kg	22.5 ODS(metric)
PROJECT MONITORING MILESTONES		Included

<b>SECRETARIAT'S RECOMMENDATION:</b>	Individual Consideration
--------------------------------------	--------------------------

## PROJECT DESCRIPTION

### Introduction

1. At the 62<sup>nd</sup> Meeting, UNDP, on behalf of the Government of Ghana, submitted a proposal totalling US \$377,677 as originally submitted for a pilot demonstration project on ozone-depleting substances (ODS) waste management and disposal in Ghana. In discussing the project, the Executive Committee decided, *inter alia*, to defer consideration of this pilot demonstration project submitted by UNDP to the 63<sup>rd</sup> meeting of the Executive Committee in the light of issues related to maintenance of the proposed destruction facility and the lack of a comprehensive business model to sustain the project beyond its pilot phase (decision 62/28).

2. UNDP, on behalf of the Government of Ghana, re-submitted for the consideration of the 63<sup>rd</sup> Meeting the revised proposal for a pilot demonstration project on ODS waste management and disposal in Ghana at a cost of US \$219,776 as originally submitted. This project is submitted in line with decision 58/19 and will address the destruction of 8.8 mt of waste ODS in the country. The Government of Ghana is requesting the approval of this project at the 63<sup>rd</sup> Meeting.

3. At the 57<sup>th</sup> meeting, the Executive Committee provided funds for UNDP to prepare a pilot ODS demonstration project for Ghana. At that Meeting the decision was taken to look at pilot ODS disposal projects that would respond to decision XX/7 of the Twentieth Meeting of the Parties, which provided that pilot projects could cover the collection, transportation, storage and destruction of ODS, with a focus on assembled stocks with high net global warming potential (GWP), and in a representative sample of regionally diverse Article 5 countries. Members also stressed that ODS disposal demonstration projects should be feasible, and should include methods of leveraging co-funding. Ghana was one of the countries selected based on this criteria.

### Background

4. At the 58<sup>th</sup> Meeting of the Executive Committee, criteria and guidelines for the selection of ODS disposal projects were discussed, and led to decision 58/19. This decision established the basis for the review and approval of ODS disposal demonstration projects. The review carried out by the Secretariat was based on the principles established through this decision, as well as decision 62/28. The Secretariat applied sub-paragraph (a)(ii)a of the decision, which specified that no funding would be available for the collection of ODS in this review. The definition for the collection of ODS was included in an annex to the report of the 58<sup>th</sup> Meeting, called “definitions of activities included in the interim guidelines for the funding of demonstration projects for the disposal of ODS”. This pilot project for Ghana will cover already collected ODS as well as additional amounts to be collected under the project for the promotion of energy efficient refrigerators through Market Transformation to be funded by the Global Environment Facility (GEF).

5. This pilot project seeks to develop an efficient and cost-effective logistic framework for the transport, storage and destruction of ODS by export in Ghana. As indicated above, this pilot project is closely integrated with a proposed GEF funded Energy Efficiency (EE) project where End-of-Life (EOL) and early retired energy inefficient refrigerators will be collected and dismantled in regional depots for ODS recovery. Incentives schemes (rebate, turn in and carbon credits) are developed under the GEF EE project to incentivize consumers to purchase EE refrigerators/freezers. These efforts would be complemented by the existing terminal phase-out management plan (TPMP) and HCFC phase-out management plan (HPMP) related recovery operations for the servicing of existing refrigeration equipment, which also will generate volume of ODS waste that can no longer be re-utilized. A detailed project proposal is attached as Annex I to this document.

Project description

6. This pilot project will initially address the disposal of the 1.8 tonnes of CFC-12 that has already been collected and ready for destruction. At the same time, it will put in place measures to support the sustainability of the project looking at available ODS waste that will be collected through a national collection system to be put in place under the EE programme currently for approval by the GEF. The national government has also provided policy support to the programme by putting in place national regulation that will discourage the export of ODS waste except through the designated disposal centre being proposed and promote the importation of ODS waste from neighbouring Economic Community of West African States (ECOWAS) countries as a regional import model. The ODS destruction demonstration project is envisaged to be implemented in three years.

7. The project proposes to export waste ODS to a qualified destruction facility in an Article 2 country for destruction.

Estimation of the ODS to be disposed

8. The sources of ODS for destruction are from existing stocks, refrigerant recovery programme and import from ECOWAS countries. Currently Ghana has 1.8 metric tons (mt) CFC-12 in storage for disposal. The refrigerant to be recovered through the yet to be approved GEF EE programme is estimated as an additional 5.8 mt of CFC-12 from disposed refrigerators based on 72,500 units to be collected over 3 years using an 80 per cent recovery rate. The estimated quantities are shown in Table 1.

Table 1: Estimated quantities of ODS-waste that will be used in the project

	<b>Number</b>	<b>Tonnes</b>
In storage (already collected)		1.8
From GEF EE Programme	72,500	5.8
From ongoing and future R&R schemes	10,345	1.2
From ECOWAS imports of ODS-Waste		TBD
		8.8

Financial management of the project

9. The proposal envisages that funding from the Multilateral Fund will cover costs for the implementation and operation of the pilot project for 3 years. It also foresees that carbon credits could be used to scale up the project, depending on the results of the pilot activity. At least 30,000 units would need to be turned in annually from the GEF EE programme for the recovery of 2.4 tonnes of CFC-12 to give a verified emission reduction (VER) of 22,500 t-CO<sub>2</sub>-equivalent and to fetch at least US \$3/tCO<sub>2</sub>-equivalent VER. This assumes that the GEF project will be fully operational at the same time as funding from the Multilateral Fund will be made available.

10. At the end of the three years of GEF and Multilateral Fund assistance and, on the basis of the above, the project will convert other ODS recovered into carbon credits thereby making the facility sustainable. Ghana intends to turn in 1 million old refrigerators over 10 years. This would translate into 100,000 refrigerators per year, but to take a more conservative estimate of 30,000 refrigerators per annum equals 2.4 tonnes or more of CFC-12 per year, which could represent the potential amount in the best case scenario available for destruction in the future.

### Selection of destruction technology

11. The potential options for ODS disposal were identified as i) cement kiln destruction; ii) developing a local destruction facility and, iii) export to a qualified destruction facility in an Article 2 country. Cement kiln destruction was not possible in Ghana because it was confirmed by experts that there is no cement kiln in Ghana (all cement production is based on grinding of imported clinker).

12. The second option was the approach proposed to the 62<sup>nd</sup> Meeting of the Executive Committee, where the project was designed around a small-scale plasma-arc machine developed in Japan. However the cost-effectiveness of such an approach was found to be border-line, and there were issues raised related to the management of the facility and its sustainability.

13. The third option considered and finally selected is based on the export of the ODS-waste for destruction at hazardous waste incineration and potentially commercially scaled facilities in non-Article 5 countries. Lower destruction costs can be achieved by this method. In this case, the disposal centre located in Port Tema would receive the small cylinders of ODS-waste from the various dismantling and servicing centers throughout the country, identify the ODS and ship it (by ODS) to identified destruction facilities abroad in larger containers. The trans-shipment from Port Tema to the destruction facilities will be managed by the contracted ODS destruction company. The operation of a disposal centre will be sub-contracted out to an existing importer or distributor of refrigerant through a performance based bidding process. One of the tasks of the centre would be to encourage the transport of the small quantities of ODS to its location where it will be aggregated into larger containers, and for it to maintain a detailed database of amounts of refrigerants received and amounts exported. This database would be essential to facilitate any future application to obtain carbon credits that would enable the operation to continue in a sustainable manner once the demonstration project is over.

14. The proposal also indicates that with regards to compliance with the Basel Convention, the Convention would not prevent the movement of ODS between countries that are Parties to it. For shipment of ODS-waste, the normal Basel Convention documentation including prior consent and proper training of the staff would be required. Training to the staff of the dismantling centre on these requirements would form a part of the tasks of the consultants to the project.

### Monitoring and verification of the destruction

15. In order to ensure that all the ODS are properly monitored and accounted for, the process will be closely monitored and data will be recorded in both dismantling centres and the disposal centre. A stringent monitoring and verification plan will be put in place to avoid double counting and other errors. Traceability and chain of custody will be developed to ensure transparent and accountable monitoring. For instance, data collected in dismantling centres could include the serial number of the disposed equipment and indication of the quantities collected in each piece of equipment to link with the identification number of the cylinders to be used. In the disposal centre, the ID of cylinders will be recorded to match with the information at the collection stage. The transparent monitoring procedure will allow the independent external verification of the destroyed ODS for certification of carbon credits.

### Cost of the project

16. The total cost of the project has been estimated at US \$219,776, as originally submitted and shown in the table below.

Table 2: Proposed cost of the project

<b>Budget</b>	<b>Unit</b>	<b>US\$</b>
<b>A. Capital cost</b>		
Identifier, Cylinders, Miscellaneous, etc		20,000
Computer and Database Monitoring Software		2,000
<b>Subtotal</b>		<b>22,000</b>
<b>B. Transport cost</b>		
Transportation from Dismantling and Servicing Centres to Disposal Centre in Port Tema	1.00 US\$/kg	
Transport abroad	8.08 US\$/kg	
Gate fee for destruction	4.19 US\$/kg	
<b>Subtotal</b>	13.27 US\$/ kg for 8,800 kg	<b>116,776</b>
<b>C. Sub-contract cost to operate the facility</b>		
One technician over 3 years		21,000
Space, security, electricity, water, AC in an existing facility over 3 years		6,000
Part-time person for database on ODS-waste / Monitoring over 3 years		6,000
<b>Subtotal</b>		<b>33,000</b>
<b>D. Technical Support and Supervision</b>		
Part-time National Consultant		24,000
Part-Time International Consultant (incl 2 visits to Ghana)		24,000
<b>Subtotal</b>		<b>48,000</b>
<b>Grand Total</b>		<b>219,776</b>

## SECRETARIAT'S COMMENTS AND RECOMMENDATION

### COMMENTS

17. The Secretariat provided UNDP with a number of comments and observations on the proposal based on the review following the criteria set out in decision 58/19. It also noted that the GEF EE that will provide the structure for the fundamental collection system for other ODS waste to be collected has not yet been approved by the GEF although it is in its final stage prior to approval.

18. Concerns on the availability of sufficient ODS-waste to make the programme successful and sustainable were raised. Out of the 8.8 mt that the pilot is targeting for destruction, only 1.8 mt is currently available and collected in the country. The Secretariat indicated that while the project preparation approval was based on the 1.8 mt of ODS waste already collected, a system needs to be in place where a steady supply of waste can be generated for the programme to be profitable. UNDP responded that with the full implementation of the GEF EE project and its target volume of refrigerators to be replaced, it is a certainty that additional waste streams will be available on a regular basis. In addition, it has also not taken into account ODS waste from other countries that will be collected and stored for export through the proposed disposal facility. UNDP also mentioned that at least for the first

six months, the activities related to the disposal facility will be its organisation; therefore it assumes that by the second year more ODS waste will be available in addition to the 1.8 mt.

19. The Secretariat sought clarification on UNDP's definition of a "disposal facility", whether this was a central storage facility that will be established whose task was storage and management of the waste ODS. UNDP confirmed that while temporary storage will be a task of the disposal facility, it will also include determining which ODS is fit for recycling and re-use and which can be exported for destruction, as well as maintaining a database for such, and that the term disposal facility was better suited to describe it. It was therefore clarified that the disposal facility as mentioned does not include destruction *in situ*.

20. The Secretariat also sought more information on the planned operation of the disposal center as envisioned in the proposal. UNDP indicated that the centre will be a nationally managed and designated disposal facility that will act as a centralized facility near the port where the ODS-waste coming from the various dismantling and servicing centres throughout the country would be stored. This facility will serve as a central depot for quantities of ODS-waste that will be collected, and would be responsible for identifying the ODS-waste received and its purity, recycle refrigerants when possible, and arrange for the export of the waste ODS to a non-Article 5 country for destruction.

21. The Secretariat also asked UNDP to clarify the basis for the performance-based remuneration of the centre through a sub-contract and how it arrived at US \$3 per kg of ODS as the cost for handling ODS in the centre. UNDP explained that this was based on an estimate of the real cost of housing a centre, and paying staff, etc, which was then divided by the amount of ODS-waste that the centre is supposed to dispose of to obtain approximately the US \$3/kg expended. UNDP indicated that this remuneration will encourage the sub-contractor to be a full partner in making sure that the objectives (amounts disposed) will be reached.

22. In addition, in line with decision 62/28, the Secretariat asked UNDP to clarify the matter on the lack of a comprehensive business model to sustain the project beyond its pilot phase, as it noted that it was not clearly articulated in the proposal. UNDP responded that the profitability and sustainability of the project will depend on the success of this initial phase. UNDP provided a sensitivity analysis to compare annual refrigerator units (20,000 to 90,000 @ 80 grams/unit), annual ODS CFC-12 volume (1.6 to 7.2 t) and VER prices (US \$2 to US \$5 per VER). If taken along with the targeted refrigerators that would be collected under the GEF EE programme, disposal through export would be profitable in terms of VERs and could be used to sustain the project in future. UNDP also mentioned that Ghana's experience with the economic, social and environmental benefits of phasing out of energy inefficient incandescent lamps makes the government's commitment to phase out energy inefficient appliances stronger. According to UNDP, this national commitment will be the driving force behind this project.

23. The Secretariat drew UNDP's attention to the total cost of the project and the corresponding cost per kilogramme of ODS destroyed, and noted that while the capital cost of the current proposal has been reduced considerably due to a change in approach, the cost per kilogramme (US \$25.0/kg) was higher than the original proposal submitted to the 62<sup>nd</sup> Meeting. UNDP indicated that this was due to the smaller amount of ODS that would be phased out under the current submission. The Secretariat requested UNDP to review the costs to see where adjustments can be made, particularly the consultant costs, and possibly the transport costs. This adjustment resulted in a cost of US \$22.4/kg of ODS destroyed. This is higher than that allowed under decision 58/19 of a maximum of US \$13.2/kg, but since Ghana is a low-volume-consuming (LVC) country, it is not covered by this specific component of the decision.

24. The final cost of the project was agreed to be US \$198,000 plus support costs. This is summarized in the table below:

Table 3: Agreed costs of the project

<b>Budget</b>	<b>Unit</b>	<b>US\$</b>
<b>A. Capital cost</b>		
Identifier, Cylinders, Miscellaneous, etc		20,000
Computer and Database Monitoring Software		1,560
<b>Subtotal</b>		<b>21,560</b>
<b>B. Transport cost</b>		
Transportation from Dismantling and Servicing Centres to Disposal Centre in Port Tema	0.6 US\$/kg	
Transport abroad	6.6 US\$/kg	
Gate fee for destruction	4.1 US\$/kg	
<b>Subtotal</b>	11.3 US\$/ kg for 8,800 kg	<b>99,440</b>
<b>C. Sub-contract cost to operate the facility</b>		
One technician over 3 years		21,000
Space, security, electricity, water, AC in an existing facility over 3 years		6,000
Part-time person for database on ODS-waste / Monitoring over 3 years		6,000
<b>Subtotal</b>		<b>33,000</b>
<b>D. Technical Support and Supervision</b>		
Part-time National Consultant		22,000
Part-Time International Consultant (incl 2 visits to Ghana)		22,000
<b>Subtotal</b>		<b>44,000</b>
<b>Grand Total</b>		<b>198,000</b>

## RECOMMENDATION

25. The Executive Committee might wish to consider:

- (a) Noting with appreciation the submission of the Government of Ghana of a pilot ODS waste management and disposal project to destroy a total of 8.8 metric tonnes of ODS waste;
- (b) Approving in principle the implementation of a pilot project for ODS waste management and destruction in Ghana at the amount of US \$198,000 plus support costs of US \$17,820 for UNDP on the condition that no funds will be disbursed to the country until such time that approval for the GEF funded Energy Efficiency project is received; and
- (c) Approving the amount of US \$198,000 at this meeting and noting that this approval is on the understanding that no further funds will be available for Ghana for any ODS disposal projects in future.





**Project Document**

Government of Ghana

United Nations Development Programme

Funded by the Multilateral Fund (MLF) for the Implementation of the Montreal Protocol

**Pilot Demonstration Project on ODS-Waste Management and Disposal**

**18 Feb 2011**

**COUNTRY:** Ghana **IMPLEMENTING AGENCY:** UNDP  
**PROJECT TITLE:** Pilot Demonstration Project on ODS-Waste Management and Disposal

**PROJECT IN CURRENT BUSINESS PLAN:** Yes  
**SECTOR:** ODS-Waste  
**Sub-Sector:** Refrigeration Servicing Sector

**PROJECT IMPACT:** 8.8 Metric Tons of CFC-12  
**PROJECT DURATION:** 36 months

**LOCAL OWNERSHIP:** 100 %  
**EXPORT COMPONENT:** 0 %

**REQUESTED MLF GRANT:** US\$ 198,000  
**IMPLEMENTING AGENCY SUPPORT COST:** US\$ 17,820 (9%)  
**TOTAL COST OF PROJECT TO MLF:** US\$ 215,820

**COST-EFFECTIVENESS:** US\$ 22.5/kg ODS (metric)  
**PROJECT MONITORING MILESTONES:** Included  
**NATIONAL COORDINATING AGENCY:** Ghana-EPA

Brief Description.

UNDP Ghana in collaboration with the Environment Protection Agency (EPA), Energy Commission of Ghana and the Center for Rural and Industrial Research (CRIR) has developed an overarching strategy to provide climate and ozone benefits through the Integrated Plan for Energy Efficiency, Climate Mitigation and ODS Reductions for the Refrigeration Sector as shown in Figure 1. This integrated plan brings about the convergence of 3 synergistic interventions to combine and sequence financing for: (i) the phasing out of HCFC based appliances (MLF); (ii) the promotion of energy efficient refrigerators through Market Transformation (GEF) and (iii) the complimentary pilot project for the recovery and disposal of ODS (MLF). The ultimate objective of this plan is to bring economic, social and environmental benefits to the people in Ghana through the scaling up of energy efficient appliances with low global warming potential (GWP) and zero ozone depleting potential (ODP) for the mainstreaming of ozone and climate benefits into the national development plan.

This ‘learning by doing’ pilot seeks to demonstrate how the technical, financial, regulatory and institutional barriers and risks could be overcome to set up an ODS management-disposal facility. The project will demonstrate the management and disposal\* of ODS refrigerants recovered from old stocks (1.8 t) and subsequent early retired or end of life (EOL) refrigerators/freezers, air-conditioners as well as from the servicing sectors. Waste-ODS would be transported from the refrigerator dismantling centers to be set up with the assistance of the GEF-project (for end-of-life equipment) as well as from the Recovery Centers to be set up through the MLF-funded HPMP (for functioning equipment being serviced). The ODS thus collected will be transported and destroyed overseas. Opportunities to monetize the ODS destroyed as carbon credit for the voluntary market will be explored so that alternative sources of funds may be tapped into once this MLF-funded demonstration project will be completed. In addition to the carbon market, other financial modalities will also be explored: bilateral grants and auction from the European Union Allowance (EUA). This should ensure sustainability of the operation beyond the duration of this demonstration.

---

\*: Throughout the document, the word “dispose” is used to mean “to get rid of”. Indeed, after a previous submission found that local destruction of the waste in Ghana would not be feasible, the country has agreed to utilize the export-option to get rid of the waste. As such, the words “destroy” and “destruction” were replaced by “dispose” and “disposal” throughout this project document.

## **1. INTRODUCTION AND BACKGROUND.**

The Government of Ghana is requesting funding for the starting up of a pilot project to evaluate and demonstrate on the safe disposal of ODS. The project complies with the criteria established by Decision 58/19 and it will focus on specific aspects not previously addressed by this type of pilot projects. This 'learning by doing' project will be the first of its kind in the West African region, and will demonstrate how the technical, financial, regulatory and institutional barriers can be overcome for the mainstreaming of ODS management and disposal project. This project will generate valuable information about possible models to establish a long term self-sustaining system to collect ODS from the banks and dispose of them. Furthermore, this information could also be helpful to other ECOWAS countries interested to undertake similar approaches to manage their ODS banks. As there is no ODS destruction technologies or equipment in West Africa, there is great potential to collect, recover and dispose of ODS in banks and in old inventory stocks, which justifies the investment.

The case of Ghana has the following unique features:

- This project seeks to demonstrate the viability or otherwise of a national management and ODS disposal facility, noting that this is part of a larger strategic approach by UNDP to demonstrate a range of options in the projects it is currently assembling for a range of country specific situations.
- Ghana is a developing country with no ODS destruction facilities in place. This is the situation of many countries in the region, which makes this pilot attractive as the information generated and lessons learnt could be shared with other countries with comparable characteristics. The destruction of CFC-11 contained in foam will not form part of this pilot-project, unless a solution can be found to handle its disposal within the existing budget.
- ODS waste from Ghana will be exported. If found feasible, ODS waste from the neighbouring ECOWAs countries will be contemplated as well. The risks and barriers (economic, legal, Basel and Rotterdam conventions stipulations, etc.) for such interventions will be identified and means for mitigation will be formulated.
- This pilot project seeks to develop an efficient and cost effective logistic framework for the transport, storage and shipment of ODS in Ghana. As such, this pilot project is closely integrated with the GEF funded Energy Efficiency (EE) project where End-of-Life (EOL) and early retired energy inefficient refrigerators will be collected and dismantled in regional depots for ODS recovery. Incentives schemes (rebate, turn in and carbon credits) are developed under the GEF EE project to incentivize consumers to purchase EE refrigerators/freezers. These efforts would be complemented by existing TPMP and HPMP related recovery operations for the servicing of existing refrigeration equipment, which also will generate volume of ODS waste that can no longer be re-utilized.

- The disposal center\* will be operated by a sub-contractor through a performance based bidding process. The sub-contractor will be guided by a comprehensive operation and a stringent monitoring plan to be supervised by a national consultant.
- The opportunity to leverage market based finance mechanisms and other innovative modalities (bilateral grants and EUA auctions) will be explored for the monetization of environmental services of avoided ODS emissions into carbon assets. Means for mitigating the technical, regulatory and financial risks will be discussed.

**\* Note: Throughout the document, the term "disposal center" is used to mean a centralized facility near the port where the ODS-waste would be temporarily stored, coming from the various dismantling and servicing centers throughout the country. It would have the function of encouraging the transport of small quantities of ODS-waste to its location. It would also identify the ODS-waste received and its purity, recycle refrigerants when possible, and arrange for its export if non-recyclable. The amounts disposed by the center would correspond to the sum of ODS-waste recycled plus ODS-waste exported.**

## **2. OVER-ARCHING STRATEGY AND PROJECT OBJECTIVES**

The Multilateral Fund (MLF) has for over fifteen years supported ODS phase out projects. By and large this support has been focusing on the so-called Annex-A substances from which CFCs constitute the main group. A Terminal Phase out Management Plan (TPMP) is nearing completion in Ghana which addresses the CFC phase-out. As a follow-up, an HCFC Phaseout Management Plan (HPMP) which tackles the control and phase out of HCFCs, has recently been approved in July 2010.

UNDP in collaboration with EPA, Energy Commission and the Center for Rural Industrial Research (CRIR) has developed an overarching strategy to provide climate and ozone benefits through the Integrated Plan for Energy Efficiency, Climate Mitigation and ODS Reductions for the Refrigeration Sector as shown in Figure 1. This integrated plan brings about the convergence of 3 synergistic interventions: (i) the phasing out of HCFC based appliances (MLF); (ii) the promotion of energy efficient refrigerators through Market Transformation (GEF) and (iii) the complimentary pilot project for the recovery and disposal of ODS (MLF). Opportunities to convert the environmental services into carbon credits and assets offered by these programs will be explored. The ultimate objective of this plan is to bring economic, social and environmental benefits to the people in Ghana through the scaling up of energy efficient appliances with low global warming potential.

The TPMP and HPMP phase out project only target the servicing sector where functioning refrigerators are being repaired. Whilst the TPMP and HPMP programs are targeted at the accelerated phase out of ODS in the servicing sector, the ODS disposal project seeks to reduce potential ODS and carbon emissions from the ODS bank. This proposed ODS disposal pilot project with MLF funding seeks to address both the early refrigerator retirement program through rebate and turn in as well as the End-of-Life program when old refrigerator reach the end

of their life and are beyond repair. It is evident that some of the actions undertaken would address the objectives of both the Montreal Protocol and the Kyoto Protocol.

The proposed Integrated Plan would address all subsectors (residential, commercial, industrial refrigeration, air-conditioner [AC], mobile air-conditioner [MAC], chillers) and all types of refrigerants (CFCs, HCFCs and HFCs) as shown in the following diagram.

Figure 1: Integrated Plan for Energy Efficiency, Climate Mitigation and ODS Disposal Management

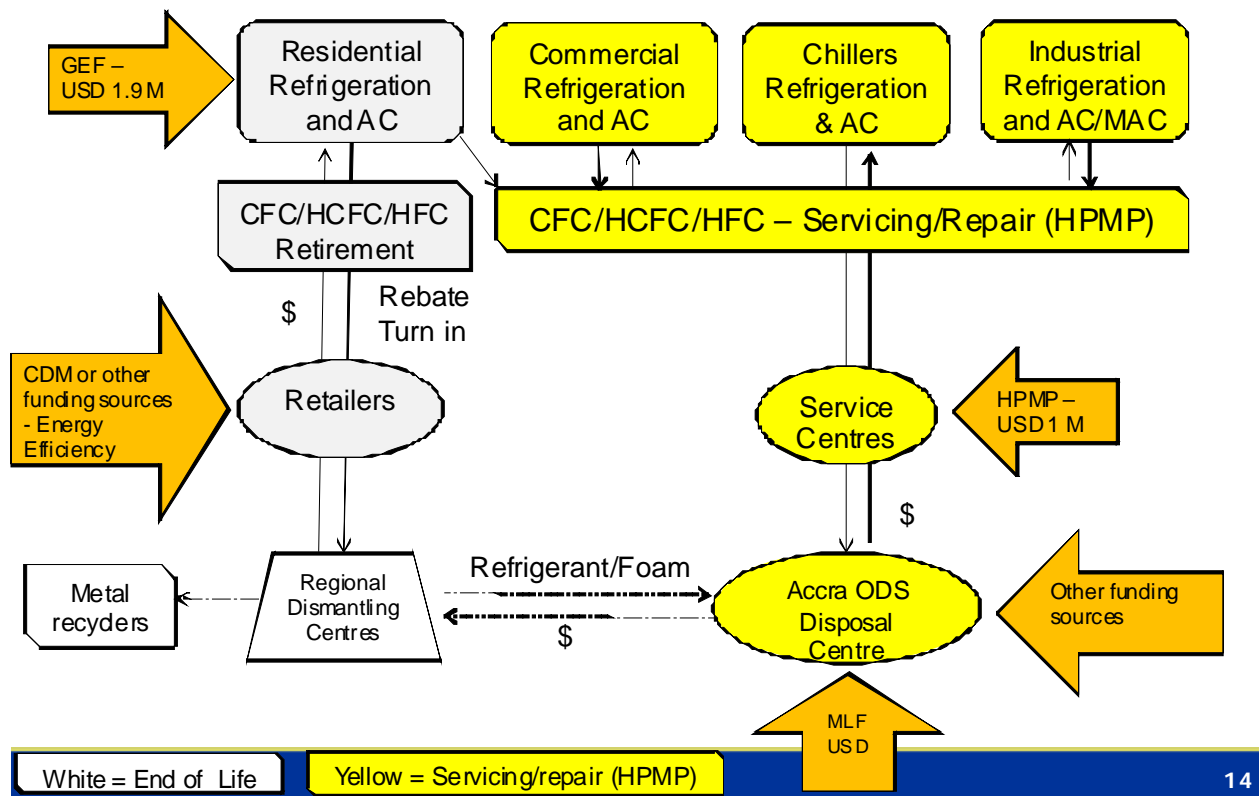


Figure 1 provides an overview of how the proposed Integrated Plan would work. Boxes in white represent the GEF-funded End-of-Life “Market Transformation for Energy Efficiency” programme, while the yellow boxes represent ODS management projects for the servicing sector financed by the MLF. Through the End-of-Life Scheme, equipment would be collected by trained retailers or NARWAO workshops owners scattered across Ghana.

The refrigerators would be stockpiled and then transported to Regional Dismantling and Recovery Centres. The recovered refrigerants would be stored safely in refillable cylinders and the foam packaged as bale would be sent to a central ODS Disposal Centre to be located in Port Tema. As proposed in this project, all the unusable ODS refrigerants would be exported for final

disposal. The opportunity for initial ODS recycling or reuse will be explored. TPMP and HPMP activities would involve servicing operations on existing equipment, which would be supported by the MLF.

The brown arrows relate to the expected influx of funding from the GEF/MLF and other potential sources. Downward arrows in the diagram represent the process by which refrigeration equipment/refrigerant is delivered to the Regional Dismantling and Recovery Centre. Upward arrows represent resources required to make the programmes operational and MLF and GEF funding (or funding from other grants) is needed to help developing countries and enterprises (especially Small-Medium Sized Enterprises) cover the necessary upfront investments. Without these funds they would not be able to cover these costs. As such GEF and MLF funding would play a critical role in kick-starting the above-mentioned scheme in Ghana during the first couple of years.

GEF funds would initiate the Early Retirement as well as End-of-Life scheme for the domestic refrigeration sector. The MLF's previous TPMP efforts and upcoming HPMP funds would help establish a refrigerant recovery scheme and collection centre, while the MLF's ODS waste pilot project would help fund ODS disposal operations, or the transshipment of ODS waste for destruction abroad. The legislative framework required to help sustain the operations will be established.

Once the model has been tested and proven, it is anticipated that other sources of finance, including carbon finance, would generate the necessary funding that would allow the cycle to continue and to become self-sustainable. The ODS Disposal Centre would contribute to the provision of reliable information regarding the reclaimed/disposed ODS amounts, which in turn would facilitate obtaining approval for these alternative funding sources.

The objective of this MLF-funded demonstration project will be to demonstrate the viability of an efficient and cost effective framework/infrastructure for the transport to the central facility, storage of recovered/aggregated ODS and an approach to transport these ODS for destruction abroad.

### **3. JUSTIFICATION FOR THE ODS-DISPOSAL PILOT PROJECT**

The Executive Committee, at its 58th Meeting, has approved a set of interim guidelines for the funding of demonstration projects for the disposal of ODS in accordance with paragraph 2 of decision XX/7 of the Meeting of the Parties. The followings described in detail how the project complies with the Decision 58/19:

#### **3.1. Updated and more detailed information for all issues required to obtain project preparation funding.**

**i. An indication of the category or categories of activities for the disposal of ODS (collection, transport, storage, destruction), which will be included in the project proposal.**

The collection of refrigeration equipment will be carried out under the GEF funded Energy Efficiency project (Figure 1) where a grant of USD 1.72 million will be used to establish Regional Dismantling Centres for the recovery of CFC-12 and HCFC-22 refrigerants from early retired or End-of-Life (EOL) domestic refrigerators/freezers. The GEF EE project is in an advance stage of responding to comments received from GEF CEO and has been resubmitted in February 2011 for final CEO-endorsement.

Other ODS streams will be coming from the commercial sector covered under the MLF-funded TPMP and HPMP programs for the phase out of CFCs and HCFCs. Hence, this pilot project would thus not deal with the collection/dismantling of refrigeration equipment, but solely with the transport, storage and disposal of the unusable ODS that would be resulting from the GEF, TPMP and HPMP programmes.

**ii. An indication whether disposal programmes for chemicals related to other multilateral environmental agreements are presently ongoing in the country or planned for the near future, and whether synergies would be possible.**

**National Programme on Energy Efficiency:**

A GEF-funded Full-Size Project on energy-efficiency in Ghana to be implemented by UNDP would allow Ghana to introduce minimum energy performance standards (MEPS) for refrigerators in addition to air-conditioners and compact fluorescent lamps which already have MEPS approved in 2005. The banning of used and second hand refrigerators will prevent the importation of obsolete and energy guzzling appliances which place a heavy burden on the already strained national power supply. Much as the Government of Ghana has approved energy labels for air conditioners with a minimum of EER 2.8 for single star air conditioners two years ago, the Parliament of Ghana has in October 2009, approved an act effective within six months, establishing energy Standards and Labels (S&L) for all new refrigerators and freezers imports into the country. This ODS-Waste pilot project will complement the effort to be undertaken by GEF EE project for the scaling up of energy efficiency appliances via market based mechanism to incentivize behavior change.

To reduce energy demand, ozone depletion, and global climate impacts, it is critical that the older and inefficient refrigerators are permanently removed from homes, offices and other locations and properly disposed of so that environmentally-harmful refrigerants and foam blowing agents are captured and recycled or destroyed. Given the large number of refrigerated appliances expected to be taken out of service under the market transformation, the environmental impacts of removing and properly disposing of old appliances can be significant

The GEF project would set up regional equipment-collection and dismantling centers. The MLF-current pilot project on ODS-waste would tie into this effort by assuring transportation of the refillable cylinders to a centralized ODS-waste centre in Port Tema that would focus on the final disposal of these ODS.

**Ghana - Capacity Building for PCB Elimination:** Polychlorinated Biphenyls (PCBs) are not regulated in Ghana. PCBs have been found in significant quantities in equipment in the electrical power network in Ghana. Approximately 2 % of the transformer population is filled with pure PCB oils and some 12% are contaminated with PCBs due to maintenance practices. In addition 147 capacitors (7.5 tons) of PCB containing capacitors have been inventoried. The GEF-funded project implemented by UNDP-UNITAR is aimed at strengthening the capacities and capabilities of government officials and stakeholders outside of government to address PCB identification, manage existing sources of PCBs as well as their elimination. The project develops and describes a strategy, and the required steps, from the current unsustainable management of PCB-containing equipment to sound management and disposal practices. This GEF project will focus on capacity building and PCB destruction in addressing not only Ghana's PCB-related obligations under the Convention, but also related to wider chemicals management issues. The economic and legal feasibility to combine the export of ODS-waste with PCB for destruction overseas will be explored in this MLF-funded pilot proposal. In this regard, it can be anticipated that Ghana will propose a PCB stockpile elimination project for GEF funding and likewise is a participant in the multi-agency Africa Obsolete Pesticide Stockpile project, both of which could offer synergies for the destruction of ODS along with other chlorinated EOL chemicals.

**Hazardous Wastes:** In response to the global mandate for the environmentally sound management of hazardous, solid, radioactive and electronic waste (e-waste), Ghana has among other things, embarked on a life cycle approach to address chemicals and other hazardous wastes management in an integrated manner. This involves a broad range stakeholder institutions and organizations including non-governmental organizations. In 1997, a comprehensive National Chemicals Management Profile was prepared by the EPA with the assistance of United National Institute of Training and Research (UNITAR) and the Inter-organization Programme for Sound Management of Chemicals (IOMC). Other programmes, which are being undertaken, include the framework for Integrated Coastal Zone Management.

The issue of waste management has become a subject for research in many stakeholder institutions. The management of plastic waste is receiving attention. Some technologies have been developed to assist in the recycling of waste. A number of small-scale plastic waste recycling plants have been set up in the Greater Accra Region. There are plans to set up similar ones in other metropolitan, municipal and urban areas of the country. The management of other solid and hazardous waste is also being researched at the Ghana Atomic Energy Commission and the Council for Scientific and Industrial Research (CSIR). Exogenous technologies are also being studied for their appropriate adoption and transfer for local use. This proposal will develop sound management and infrastructure for the safe disposal of metals and scraps from the de-manufacturing processes of retired refrigerators.

**iii. An estimate of the amount of each ODS that is meant to be handled within the project.**

Information included in following paragraph.



**iv. The basis for the estimate of the amount of ODS; this estimate should be based on known existing stocks already collected, or collection efforts already at a very advanced and well-documented stage of being set up.**

The project will start by disposing the 1.8 t of CFC-12 that NOU has collected in store. But given that there is only 1.8 t of CFC-12 stock in Ghana (Table 2), one of the risks identified in this project is the sustainable supply of enough ODS for disposal. In order to overcome these uncertainties, steps are being taken to ensure the sustainable supply of ODS for disposal, including: i) ensuring strong political will and buy-in to support the program to replace energy inefficient refrigerators (through a GEF funded EE programme); ii) discouragement for the export of ODS except through the dedicated disposal center and iii) encouragement for importation of ODS-waste from neighboring ECOWAS countries. The Minister of Environment of Ghana has issued a letter of transmittal to support this approach (see Appendix 1). The Basel Convention would not prevent the movement of ODS between countries in the region that have ratified the Basel Convention. For shipment of ODS-waste to Ghana, the normal Basel documentation including prior consent and proper training of the staff would be required.

The amounts that will be available for disposal described below:

Table 1: Estimated quantities of ODS-waste that will be used in the project:

	Units	Tons
In storage already		1.8
From GEF EE Programme	72,500	5.8
From ongoing and future R&R schemes	10,345	1.2
From ECOWAS imports of ODS-Waste		Tbd
		8.8

It is important to understand the urgency of the Ghanaian government to execute this ODS disposal project to complement the GEF EE and HPMP project. The government of Ghana has experienced the economic, social and environmental benefits of legislating pragmatic and sound energy demand side management policy (Minimum Energy Performance Standard) for the promotion of energy efficient appliances as a mean to curb national energy demand. The distribution of six million free Compact Fluorescent Lamps (CFL) in exchange for incandescent lamps in 2007 resulted in a saving of 124 MW of power by the end of the first quarter of 2008 and energy cost savings in excess of US\$33 million per annum.

Having seen and tested such life saving benefits and success, the Ghanaian government is keen once again to introduce 72,500 ‘Star rated’ energy efficient refrigerators (average savings from 600 to 950 kWh/year per unit) over a period of three years to further reduce national energy demand under the GEF EE project.

Hence there is already in place a strong political will, financial incentives and institutional support to replace 1 million old and energy guzzling refrigerators to provide further savings in power as a follow up to the GEF EE project. Indeed, the daily opportunity cost is too high for

any delay in the replacement of the 1 million energy inefficient refrigerators which is draining both personal and national incomes. To expedite this urgency, a Public Notice was advertised in August 2010 in the national daily newspaper (Appendix 2) by Ghana's Energy Commission on '**Energy Efficiency Standards for Refrigerating Appliances and the Prohibition of the Manufacturing, Importation and Sale of Used Refrigerators and Freezers**'. This is enacted under the legislation approved in Nov 2009 (Energy Efficiency Standards and Labeling (Refrigerator, Refrigerator-Freezer and Freezer - Regulations, LI 1958). Incentives will be provided as turn in rebate coupons from GEF funding as detailed in Appendix 3. Financial modalities to sustain the project beyond the pilot phase will be explored (e.g. market based carbon credits from CDM on energy gain and ODS destruction credits, bilateral grant and EUA auctions).

Table 2 shows the phased approach in the GEF-funded rebate programme. A conservative volume of 5.8 t of CFC-12 ODS could be collected from the 72,500 refrigerators to be turned in under the GEF EE project over the first three years. In addition to this, however, there will be the amounts of ODS-waste collected from the servicing centers established during the TPMP and those that will be created by the soon-to-be established HPMP. Furthermore, ODS in cylinders from neighboring countries may also be imported to Ghana for disposal.

Table 2: Action plan for the GEF/Govt refrigerator turn-in program in Ghana					
Year	2011	2012	2013	2014	2015
Program	GEF EE to turn in 72,500 refrigerators over three years with rebate incentive scheme (Manufacturing, importation and sale of used refrigerators/freezers are banned in May 2010)			Ghana National Turn In Program to replace 1 million refrigerators over 10 years (@ 100,000 units/yr)	
Funding sources	Combine and sequence GEF fund for ODS collection and MLF fund for ODS disposal			Ghana government and voluntary carbon finance	
Refrigerators turned in per year	7,500	25,000	40,000	72,500	60,000
CFC-12 recovered (t)*	0.6	2.0	3.2	4.0	4.8
Old CFC-12 Stock (total 1.8 t)	1	0.8	0	0	0
Other ODS sources	TPMP and HPMP programs (1.2 t) and possible import from ECOWAS region.				
Total ODS to be disposed of	1.6	2.8	3.2	4.0	4.8
* 80% recovery of 100 g/unit = 80 g/unit					

**v. For collection activities, information regarding existing or near-future, credible collection efforts and programmes that are at an advanced stage of being set up and to which activities under this project would relate.**

Relatively large amounts of refrigerants (CFCs, HCFCs, HFCs and HCs) and potentially in the future will be collected from various ongoing GEF EE and CFC/HCFC phase out and future programmes. There is a substantial bank of HCFC mixtures (HCFC-22/142b and HCFC-406a) in HCFC based equipment that would not be directly recyclable but warrant disposal. The ODS waste stream will come from the following sources:

- The proposed GEF-funded FSP related to the proposed end-of-life programme in the domestic refrigeration sector;
- Any future expansion to other sectors of this end-of-life programme;
- Continuation of previous Recovery/Recycling schemes (mostly based on CFCs) in refrigeration and MAC and possible cylinders of un-usable refrigerants that resulted from such past programmes;
- Previous recovery-schemes created during the RMP and TPMP efforts;
- New Refrigerant Recovery schemes that will form part of the upcoming HPMP funded by the MLF; and
- HCFC-related efforts which may indirectly result from the above-mentioned Recovery/Recycling programme

It might also be necessary to elaborate on the commercial relationship between the regional centers, the servicing sector generally and the central disposal facility that is also at least theoretically acting as a central clearing house for the return of recycled material to the market place.

In view that the success of this ODS pilot is dependent upon the successful collection and recovery of ODS from the GEF EE project and the servicing sector, it is crucial that full commercial relationships, synergies, and coordination are forged with the GEF EE and HPMP project coordinator to overcome the following challenges in:

- (a) **Locating and securing old refrigeration appliances and equipment** – the procedures for the GEF EE turn in program for the collection and recovery of ODS is described in detail in Appendix 3. To ensure better coordination for the collection, recovery and disposal of ODS, the operation of the ODS disposal center will be sub-contracted out to the existing importer or distributor with suitable recovery facility as elaborated in more detail in Section 3.2 (iv).
- (b) **Enforcement Considerations:** reducing the technical, financial and regulatory risks for the enforcement of ODS collection, recovery and disposal with strong buy in from all stakeholders.
- (c) **Coordination of project implementation schedules** – the implementation of the demonstration disposal project substantially depends on the generation of EOL ODS from the GEF project and the HPMP so the development of the physical disposal capability has to match this. Likewise, the provision of arrangements for transportation and storage as part of this project needs to be in place as EOL ODS is generated.

The setup of an ODS-waste disposal centre now as opposed to a delay of one or two years would have the following strategic advantages:

- The concerted impact of starting all three converging projects around the same time (GEF EE and MLF's HPMP and ODS) will help to demonstrate the synergistic value of combining and sequencing MEA funding in bringing ozone and climate benefits to the people of Ghana and around the wider ECOWAS region;
- The start of this ODS disposal project now to complement the GEF EE and HPMP will send a strong signal to the industrial sector that the ODS-waste collection and recovery means "serious business". Without this clear signal, the risk is high that ODS-waste collection will never get started and ODS leakage may remain high;
- The development of the ODS disposal facility in Port Tema in step with the GEF project now will help to strengthen the institutional and infrastructure capability for the collection and recovery of ODS;
- The ODS disposal facility could be used as a training center to train technicians locally on the economic, social and environmental benefits of maximizing ODS recovery and to minimize leakage for demonstrating best practices; and
- The Ghana project provides one of four current projects being undertaken by UNDP for submission at ExCom 61 and ExCom 62. The others (Brazil, Cuba, Columbia) will demonstrate other options tailored to specific country needs and will provide a useful menu of options for replication purposes.

**vi. For activities that focus at least partially on CTC or halon, an explanation of how this project might have an important demonstration value;**

This project will focus exclusively on the disposal of contaminated CFCs and HCFCs and no CTCs or halons will be involved in this pilot project.

**3.2. Detailed description of the foreseen management and financial set-up.**

Currently abandoned domestic refrigerators/freezers are dismantled by individuals in unregulated scrapyards where the used refrigerant is vented, foam is either burned openly or thrown in the river and Korle Lagoon and recycled metals sold to scrap dealers. This project will help to reduce health hazards and address the safety issue of the current practices whilst creating employment in the district areas. This section includes details such as the total cost of the disposal activity.

**i. Collection Centers.** Early retired or End-of-Life (EOL) refrigerators will be collected by trained retailers or NARWOA workshop owners in exchange for rebate coupons as an incentive for consumers to replace their old refrigerators for new energy efficient refrigerators (5 star) which has low GWP and zero ODS to be co-funded by the GEF EE project. The turn in program is described in Appendix 3 and the GEF EE PIF and the price of the rebate coupon is yet to be determined (possibly in the range of USD 30 to 50 per unit against a price of USD 130 for new refrigerators). Upon collection, these refrigerators will be transported to the regional dismantling and recovery centres. This decentralized system has the advantage of avoiding the transportation of the old refrigerators with dead weight over a long distance to a central area in Port Tema.

## **ii. Dismantling and Recovery Centers.**

A senior highly trained technician will be hired to manage each center to be supported with two shredders or packers. 72,500 units of refrigerators will be collected and dismantled over the first three years. In addition, 4,000 commercial and domestic air conditioners will also be dismantled. Upon receipt, data for each appliance will be recorded, verified and entered into the computer (Figure 3). The ODS from each refrigerator will be recovered by the technician using special equipment according to best practices, labeled and stored in H4499 refillable cylinders (max ODS weight – 10 kg). Each refrigerator will be dismantled taking out the compressor and stripping out the door and wall.

The foam insulation will be segregated from the metal door and wall. Metal, plastic and wires will be sorted and sold to scrap metal dealers. Given the low volume of foam that is available in Ghana, it may not be viable for an expensive vacuum system to be deployed in order to avoid CFC-11 emissions during the dismantling process. The insulation foam will be stockpiled safely for transport and future exports/destruction.

The dismantling and recovery activities will help to create some local employment.

## **iii. Transport from Regional Collection-Centers to ODS Disposal Centre in Port Tema.**

Once ODS cylinders have been stockpiled, these will be transported to the Disposal centre in Port Tema and this cost will be covered under the proposed MLF budget. The technician will record and verify all the data. A budget for transport is foreseen in this project (see budget section below). The monitoring and tracking procedures are explained in Section 3.4.

## **iv. ODS Disposal Centre**

The potential options for ODS disposal were identified as i) cement kiln destruction; ii) developing a local destruction facility and iii) export to a qualified destruction facility in an Article 2 country.

With regards to the first option, consultation with local experts in late-December 2010 has confirmed that there is no cement kiln in Ghana (all cement production is based on grinding of imported clinker) and it is not cost effective to modify the only one cement kiln in neighboring Togo for the destruction of ODS waste from Ghana.

The second option was the one preferred by the Government and a proposal was submitted to this effect to the 62<sup>nd</sup> meeting of the Executive Committee in early December 2010. The project was designed around a small-scale Plasma-Arc machine developed in Japan. However the cost effectiveness of such a unit was found to be border-line. Risks were found to be high that the operation would not function in a sustainable manner, even if used it on a 2 eight-hour shift basis to make it more cost-effective. The Committee requested UNDP to propose a different approach (as elaborated below) and further to a visit to Ghana in late-December, this message was conveyed to the Government, which agreed to try the third option.

It should be noted that the Basel Convention would not prevent the movement of ODS between countries that have ratified the Basel Convention. For shipment of ODS-waste, the normal Basel documentation including prior consent and proper training of the staff would be required. Training to the staff of the dismantling center on these requirements would form a part of the tasks of the consultants.

The third option is based on the export of the ODS-waste for destruction at hazardous waste incineration and potentially commercially scaled facilities in non-article-5 countries abroad. Lower destruction costs can be achieved by this method. In this case, the disposal centre in Port Tema would just receive the small safe cylinders of ODS-waste from the various dismantling and servicing centers throughout the country, identify the ODS and ship it (by ODS) abroad in larger containers. The transshipment from Port Tema to the destruction facilities abroad will be managed by the contracted ODS destruction company.

To reduce the overhead cost and for efficient coordination, the operation of the disposal center will be sub-contracted out to an existing importer or distributor of refrigerant through a performance based bidding process (see TOR in Appendix 4). One of the tasks of the centre would be an active campaign to encourage the transport of the small quantities of ODS to its location and maintain a detailed database of amounts of refrigerants received and amounts exported. This database would be essential to facilitate any future application to obtain carbon credits which should enable the operation to continue in a sustainable manner once the MLF-demonstration project is over.

The subcontracted sum will be paid under the MLF ODS pilot project (Table 4). Where possible, the HCFC-22 (and also CFCs) from the commercial and domestic air-conditioners will be recycled for re-use. Heavily contaminated ODS however will be exported. To allow for this, refrigerant-identifying equipment, a recycling unit and a set of storage cylinders will be purchased and their budget is shown below in Table 4.

Figure 1 above (see overarching strategy), clearly shows the place of the disposal center within the overall strategy-framework in Ghana. The dismantling and servicing centers will be scattered throughout the country and will not be able to substitute the task that is expected from the centralized dismantling centre.

A performance-based subcontract arrangement will be utilized to kick start the project at the location of an existing refrigerant distributor or similar facility (private or public). While an initial payment will be made upfront to allow the start-up of the centre, further bi-yearly payments would be based on the amounts of ODS-waste that can be recycled or exported. For more information, see appendix 4 for the detailed TOR for the subcontract with the disposal center and its mandate.

**(v) Efforts beyond the demonstration-phase of the project.**

The MLF funding will cover the implementation and operation of the pilot project for 3 years. Thereafter carbon credit could be used to scale up the project. The impact of ODS volume recovered from different refrigerator units recycled and potential Voluntary Emission Reductions (VER) carbon prices on project profitability is shown in Figure 3. To breakeven, at least 30,000 units would need to be turned in annually for the recovery of 2.4 t of CFC-12 to give a VER of 22,500 tCO<sub>2</sub>e and to fetch at least USD 3/tCO<sub>2</sub>e (VER).

At the end of the three years of GEF and MLF funding, it is hoped that whatever ODS that can be recovered from the continuation of the Ghana project will be converted into carbon credits. Ghana intends to turn in 1 million old refrigerators over 10 years. This would translate into 100,000 refrigerators per year, but to take a more conservative estimate of 30,000 refrigerators per annum = 2.4 t or more CFC-12 per year, which would be as a follow up to the GEF project. It should also be noted that the CFCs would gradually be complemented with HCFCs and HFCs, all of which would be eligible under either the Kyoto Mechanism or Voluntary Market mechanisms.

USG Umweltservice GmbH has recently submitted a methodology (Greenhouse Gas Emission Reductions by Recovering and Destroying Ozone Depleting Substances (ODS) from Products) for the destruction of ODS (CFC-12 refrigerant and CFC-11 blowing agent in insulation foam) for approval by VCS. This methodology has been opened for public comment from 5 May 2010 till 3 June 2010 ([http://www.v-c-s.org/methodology\\_ggerdods.html](http://www.v-c-s.org/methodology_ggerdods.html)). Once approved, the Ghana project could use this methodology for claiming carbon credits. Due to monitoring and verification issues, the Climate Action Reserve (CAR) at present would only accept a project where the ODS are destroyed in the USA under a stringent monitoring protocol.

Eligibility for accessing these carbon funds would only start after the MLF-demonstration would be completed (due to the “additionality” issue), and this, further to the fact that the sustainability of the operation will have been demonstrated thanks to this demonstration project, which includes a robust and reliable ODS monitoring system (needed when trying to access carbon funds).

In addition to the carbon market, other financial modalities will also be explored: bilateral grants and auction from the European Union Allowance (EUA). This should ensure sustainability of the operation beyond the duration of this demonstration.

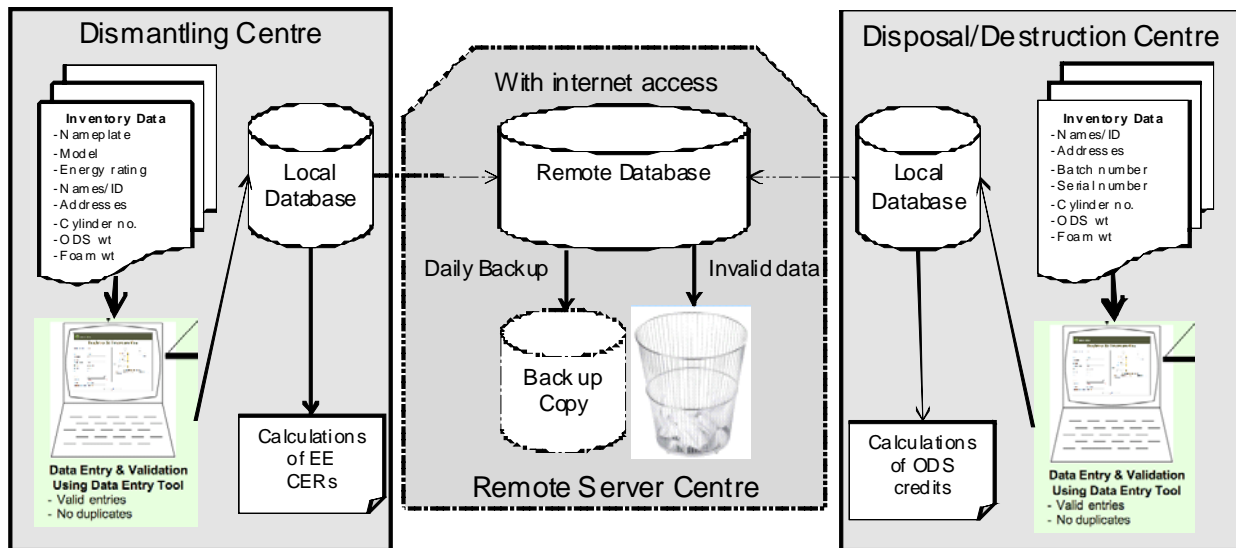
**3.3. Concept for monitoring the origin of recovered ODS**

The objective of this monitoring is to discourage perverse incentive in the declaration of virgin ODS as used ODS for disposal. The transparent monitoring procedures will allow for external verification of the amounts disposed of, and the costs for its operation should be covered sustainably.

With the intention that the ODS recovered and disposed of could be monetized as carbon credits, a stringent detail monitoring and verification plan for both dismantling and disposal centres will be developed according to approved carbon protocol (e.g. CAR or VCS) so that all the baseline and project data and information captured and recorded can be validated and verified by independent third parties. A transparent and robust tracking system will be developed to cover the following facets: record on collection, transportation, storage at the 6 regional dismantling centres will be kept by the GEF EE project coordinator. Being the first of its kind of technology in Ghana, the national consultant and technicians will work in close collaboration with the international consultant and the technology provider to ensure that the monitoring and servicing plan and data collection are executed with high accuracy and in close supervision.

The technicians will record the volume of refrigerator, metal, foam and ODS recovered from the dismantling process. To ensure high Quality Assurance/Quality Control for carbon projects, technicians will be trained to record the number of ODS provisions to ensure that data acquisition and transcription are carried out consistently and with precision. Excellent chain of custody data will be developed to avoid the perverse incentive of virgin ODS being disposed and to avoid double-counting of ODS destruction credits. For ODS to be exported: relevant data will be captured for verification purposes, the full chain of custody from departure from origin country through to final disposal will be documented, and the methodology for analysing the composition of the ODS will be developed.

Figure 4: Monitoring and verification plan



Attempts to provide these valid assurances and verification as transparent Certificates of Destruction are covered in Item (iv) above and in Figure 4 to ensure traceability, integrity and transparency. The computer data source with a good backup system will allow third party validation and verification deemed essential for developing high quality carbon projects. Such



high integrity and transparent tracking system will allow all stakeholders to put good governance and accountability into practice.

### **3.4. Exploration of other disposal options for the used ODS.**

Relatively large amounts of refrigerants (CFCs, HCFCs, HFCs and HCs) will be collected from various ongoing GEF EE refrigerator replacements and TPMP/HPMP servicing centers. Where possible, ODS will be recycled for reuse to reduce the need for import. In the transition to a full disposal scheme, the opportunity to recycle and reuse the ODS as an initial alternative to disposal according to international best practices will be considered by taking into account the following considerations.

- Market opportunities for recycled ODS
- Minimum quality standards required for recycling or reuse
- Selling price. Factors that will favour decisions for re-use or recycling:
  - Purity of available substance;
  - Equipment age and condition;
  - Existing equipment relying on specific substance without low cost retrofit;
  - Lack of immediate replacement technologies;
  - Likely future demand for the substance
  - Social/Economic impact of refrigerant shortage
- Factors that will favour decisions for ODS destruction:
  - Mixture of ODS or significantly contaminated substance;
  - Desire to accelerate technology transition;
  - Linkage with wider waste programme at product/equipment level;

The technical and economic feasibility to establish a reclaim center will be assessed. Through the distillation of mixes of refrigerants, the reclaim centre would be able to separate out various refrigerants and make them available in a quasi-virgin state. The amounts would therefore be used to avoid imports of equivalent amounts of refrigerants. There may, however, still be certain quantities of refrigerants that cannot be processed and these will be disposed of.

## 4. PROJECT COSTS

**Table-4: Project Budget**

	Unit	Tons
ODS stock in storage (with Ghana-EPA)		1.8
ODS from the GEF EE Programme	72,500 refrigerators	5.8
From ongoing and future R&R schemes	10,345 refrigerators	1.2
From ECOWAS imports of ODS-Waste	(see remark 1)	tbd
<b>Total ODS</b>		<b>8.8</b>

Budget	Remark	US\$
<b>A. Capital cost</b>		
Identifier, Cylinders, Miscellaneous, etc		20,000
Computer and Database Monitoring Software		1,560
<b>Subtotal</b>		<b>21,560</b>
<b>B. Transport cost</b>		
Transportation from Dismantling and Servicing Centres to Disposal Centre in Port Tema	0.6 US\$/kg (see remark 2)	
Transport abroad	6.6 US\$/kg (see remark 3)	
Gate fee for destruction	4.1 US\$/kg (see remark 3)	
<b>Subtotal</b>	11.3 US\$/ kg for 8,800 kg	<b>99,440</b>
<b>C. Sub-contract cost to operate the facility</b>		
One technician over 3 years	(see remark 4)	21,000
Space, security, electricity, water, AC in an existing facility over 3 years	(see remark 4)	6,000
Part-time person for database on ODS-waste / Monitoring over 3 years	(see remark 4)	6,000
<b>Subtotal</b>		<b>33,000</b>
<b>D. Technical Support and Supervision</b>		
Part-time National Consultant		22,000
Part-Time International Consultant (incl 2 visits to Ghana)	(see remark 5)	22,000
<b>Subtotal</b>		<b>44,000</b>
<b>Grand Total</b>		<b>198,000</b>
<b>Project Cost Effectiveness (USD/kg)</b>		<b>22.5</b>

**Remark 1:** There is a possibility that some neighboring countries (especially landlocked countries to the north) would export their ODS-waste through the Disposal Centre in Ghana, but as this cannot be confirmed today, so no tonnage is being accounted for this at this time.

Remark 2: In December 2010, an estimate was made based on the cost to transport cylinders of LPG from Port Tema to various cities. As the number of dismantling and servicing centres are large and spread around the country (distances ranging from 50km to over 600 km from Port Tema), it was found difficult to come up with a comparable cost for what the local transportation of 8.8 tonnes of ODS-waste might cost, especially as the quantities involved are contained in small cylinders. Including handling, it was estimated that the average cost would come to around US\$ 1/kg. **However it is thought that costs can be reduced to US\$ 0.6/kg.**

Remark 3: Several quotes were requested to export the ODS-waste to Europe, USA, South Africa. Only two quotes were received of which Tredi (France) would come to the cheapest solution. Its quote is summarized as appendix 5. As can be seen, the per kg cost is estimated at US\$ 12.27 /kg. **UNDP however believes that it would be possible to reduce this cost to US\$ 10.7 US\$/kg.** It should be noted that an official bidding exercise will be conducted by UNDP during the implementation of the project.

Remark 4: These three budget-lines are indicative and given for estimation-purposes only, as they will be part of a performance-based subcontract (see draft TOR in appendix 4).

Remark 5: The consultants will devote part of their time to assist Ghana to find funding that would be needed beyond the 3-years duration of this project, as described elsewhere in this document.

The requested grant for this project amounting to: **US\$ 198,000 (excludes 9% support costs).**

## **5. IMPLEMENTATION/MONITORING**

**Table-5: Implementation Schedule**

TASKS	2011				2012				2013			
	1Q	2Q	3Q	4Q	1Q	2Q	3Q	4Q	1Q	2Q	3Q	4Q
<b>Phase I - Project Start-up</b>												
MF Project Approval	X	X										
Receipt of Funds	X	X										
Grant Signature		X	X									
Procurement arrangement		X	X									
Performance based Subcontract		X	X									
Recruitment Consultants		X	X									
<b>Phase II – Operation &amp; Completion</b>												
Operation for 30 months				X	X	X	X	X	X	X	X	X
Monitoring by local consultant				X		X		X		X		X
Identification of alternative funding mechanisms to ensure continuation beyond pilot-stage									X	X	X	X
Final report												X

**Table-6: MILESTONES FOR PROJECT MONITORING**

<b>TASK</b>	<b>MONTH*</b>
(a) Project document submitted to beneficiaries	1
(b) Project document signatures	2
(c) Procurement, Subcontracting, Recruitment	2,3
(d) Phase II - starts operation	6
(e) Phase II project closure – final reporting	24-36

\* As measured from project approval

## **6. ANNEXES**

Appendix 1: Letter of Transmittal by the Minister of Environment

Appendix 2: Public Notice by the Energy Commission on Energy Efficiency Standards and the Prohibition of the Manufacturing, Importation and Sale of Used Refrigerators in Ghana

Appendix 3: GEF EE Turn In Program to collect old refrigerators for ODS recovery


Appendix 4: Terms of Reference for a Sub-contractor to operate and dispose of ODS wastes in Ghana

Appendix 5: Quotation from Tredi (France) for export – destruction of ODS waste.

Appendix 6: Ghana ODS Destruction Pilot Annex- Legal Framework

**Appendix 1: Letter of transmittal by the Minister of Environment**

**Appendix 2: Public Notice by Energy Commission on the Energy Efficiency Standards and Prohibitions (as advertised in national newspaper in August 2010)**

	<b>ENERGY COMMISSION</b>	NO. EC_EE-01-10-001	<b>PUBLIC NOTICE</b>
<b>ENERGY EFFICIENCY STANDARDS FOR REFRIGERATING APPLIANCES AND PROHIBITION OF MANUFACTURE, IMPORTATION AND SALE OF INCANDESCENT FILAMENT LAMPS, USED AIR CONDITIONERS, REFRIGERATORS AND FREEZERS.</b>			
<p>1. Parliament has passed into law, the Energy Efficiency - Standards and Labelling (Household Refrigerating Appliances) Regulations, 2009 (LI 1958) which has set energy efficiency standards for domestic refrigerators, freezers refrigerator freezers and chillers. All refrigerating appliances imported or manufactured for sale in the country must meet the minimum energy efficiency requirement set out in the regulations. Besides meeting the energy efficiency requirements, the law requires that the appliance must be properly labelled as prescribed in the regulations with the following information provided;</p> <ul style="list-style-type: none"><li>a. Energy efficiency star rating (one star to five star);</li><li>b. Manufacturer;</li><li>c. Fresh and frozen food volumes, in litres;</li><li>d. Annual electricity consumption in kWh;</li><li>e. Model number;</li><li>f. Refrigerant type;</li><li>g. Climate class (Sub-tropical or tropical)</li></ul>	<p>2. Parliament has also passed into law the Energy Efficiency (Prohibition of manufacture, Sale or Importation of incandescent Filament Lamp, Used Refrigerator, Used Refrigerator-Freezer, Used Freezer and Used Air-conditioner) Regulations, LI 1932 which prohibits:</p> <ul style="list-style-type: none"><li>(a) Manufacture, sale or importation of incandescent filament lamps;</li><li>(b) Importation and sale of used air-conditioners; and</li><li>(c) Importation and sale of used refrigerator, refrigerator-freezer and freezer.</li></ul>	<p>4. Importers of the following which are exempted in the LI 1932 should obtain permit from the Energy Commission;</p> <ul style="list-style-type: none"><li>i. motor vehicle lights;</li><li>ii. flood lights;</li><li>iii. holoenlights;</li><li>iv. spotlights or searchlights</li><li>v. airport runway lights</li><li>vi. street lights; and</li><li>vii. special purpose lights including theatre or stage lights.</li></ul>	<p>5. In view of the above, all importers of air-conditioners, compact fluorescent lamps and refrigerating appliances should register with the Energy Commission not later than <b>30th September, 2010</b>.</p>
<p>Importers and the general public are advised that the provisions in these regulations took effect from <b>11th November 2009</b>.</p>	<p>The provisions in this regulations relating to (a) and (b) entered into force on 23rd October 2008 while provisions related to (c) took effect from <b>8th May 2010</b>.</p>	<p>Importers who fail to comply with this notice will have their goods detained until the Ghana Standards Board has performed tests and has certified them as complying with the Ghana Standards before the goods would be released.</p>	
<p><b>Issued under the Authority of the Energy Commission</b></p>			

### **Appendix 3: Turn In Program of the GEF EE project for the collection and storage of ODS**

#### **Registration of importers**

The process starts with registration of importers refrigeration appliances by the Energy Commission. All importers and future manufacturers of refrigeration appliances will have to comply with the minimum energy efficiency requirements; this is mandatory. However, compliance with higher energy efficiency standards is voluntary.

For the purposes of clarification, an importer is the person or company that imports the appliances. The dealer is the retailer. It is worthy of note that in Ghana, most importers have retailer outlets as well. The importers will be needed to submit test reports to assure the Commission that the appliances meet the required minimum standards. It is the importer who the Commission will deal with in the release of coupons.

#### **Certification and labeling regime**

With the introduction of labeling and certification regime, all imported refrigerators that are properly labeled and accompanied by certificates will be immediately released by the Ghana Standards Board. Appliances without labels will be detained until the technical details have been provided and the efficiency level determined. A printing firm will be pre-qualified to print labels to be affixed on the appliances that meet the minimum requirements. Those that do not meet the requirements will have to be re-exported.

#### **Participation in the rebate scheme**

Participation in the refrigerator rebate scheme is voluntary. Importers that opt to deal in higher efficiency appliances will register with the Commission and they will be given certificates and special stickers to be displayed in front of their shops. The importers of higher efficiency appliances will submit test reports from accredited test laboratories to the Energy Commission who will in conjunction with Ghana Standards Board, determine the efficiency level. Coupons will then be issued corresponding to determined efficiency levels with predetermined rebate values to the importer.

The Table below gives an estimated average annual consumption and saving for each star rating.

<b>Star Rating</b>	<b>Annual Energy Consumption of Refrigerator, kWh</b>	<b>Annual Energy Savings of Refrigerator, kWh</b>
5 star	250	950
4 star	350	850
3 star	400	800
2 star	500	700
1 star	600	600

### **Administration of the Rebate**

The Energy Commission will appoint a participating bank where the rebate funds will be lodged. Security-enhanced coupons will be issued in quadruplicate by the Energy Commission and entered into a data base; one copy each of the coupon will be put on the records of the Commission and that of the participating bank. The remaining two copies of the coupon will be issued to the participating importer, and they will be completed at the time of purchase by the buyer, and then signed and stamped by the dealer. The dealer will retain one of the coupons whilst the buyer will keep the other coupon and use its value as part payment for the refrigeration appliance by submitting it to the participating bank for redemption. The bank will honour the coupon after having satisfied itself of the authenticity of the coupon (i.e. serial number, security features etc).

### **Checks against fraud**

In order to ensure the scheme against fraud, the participating bank will redeem coupons from only registered importers after it is satisfied that the serial numbers are correct and that there is an Energy Commission stamp duly affixed. Buyers may be visited at random to certify that the refrigeration appliances are indeed at the buyer's premises.





- Receiving of ODS-waste contained in small cylinders coming from all parts of the country (refrigerator dismantling and servicing centers).
- To identify the contents of the cylinders, and when found that the ODS may be re-used, recycle and store for selling on the market. Most of the contents is however expected to be un-usable, and would be stored by refrigerant in larger cylinders, ready for export abroad.
- Ensure administrative steps to arrange for export of un-usable ODS. Transport cost to a facility abroad will be covered by the project but will not form part of this subcontract.
- Maintain a database recording all amounts of ODS received at the facility (on a monthly basis), all amounts that was recycled, and all amounts that were sent for destruction abroad. This information will be kept by refrigerant (CFC-12, HCFC-22, HFC-134a, other).

3) The subcontractor will prepare 6-monthly reports about the daily activities that were performed at the disposal centre, including information about the quantities of each ODS consignment that were received, recycled and disposed of during the period concerned, Six-monthly payments will be based on these reports as elaborated upon below.

### **Monitoring**

The National and International Consultants of the project (outside the scope of this subcontract) will have the task to verify that the quantities claimed to be received, recycled and disposed of are truthful. Special action will be taken to avoid any risk of the perverse incentive whereby virgin refrigerant would be soiled and sent to the disposal centre as ODS-waste. This monitoring will also be conducted by the consultants.

### **Duration of the subcontract**

This subcontract will last until the target amount of ODS-waste stipulated below has been disposed of (recycled or exported). It is anticipated that this may take up to 2 to 3 years.

### **Remuneration**

a) The subcontract is performance-based, which means that the subcontractor will get an initial 6-month advance of US\$ 6,000 upon signature of the contract to allow for the start of the operations, but that further 6-monthly payments would be based on the quantities of ODS-waste disposed of during the preceding 6 months, which would be calculated as US\$ 3 per kilogram of ODS-waste recycled or disposed of.

b) The 6-monthly payments would continue till the maximum ceiling of US\$ 33,000 (including the initial payment) is reached. As such, the amount of ODS-waste that would have been recycled or disposed of at the end of the subcontract arrangement would amount to  $(US\$ 33,000 - US\$ 6000) / 3 US\$/kg = 9$  metric tons which more or less corresponds to the overall objective of the demonstration-project.

63rd Meeting of the Executive Committee

c) As mentioned above, and except for the initial payment, further payments would be based on 6-monthly reports by the subcontractor which will be verified by the independent National Consultant, and further endorsed by the NOU and UNDP-Accra.

**Signed by NOU**

**Signed by UNDP-Accra**

**Signed by the Subcontractor**

-----  
Date :

-----  
Date :

-----  
Date :

**Appendix 5: Quote from Tredi for the export and destruction of ODS-Waste**

Quotes for the import of CFC-12 by Tredi from Port Tema in Ghana for destruction in France				
Description	Conditions	Tariff (Euro)	USD	USD/kg
1 x 20 footer - Gross weight =	11,500 kg	Exchange rate	1.37	
Net CFC-12 weight	6,020 kg			
1 x 20 footer = 602 x M4499 cylinders				
A. Cost from Port Tema to Tredi				
1. Administrative cost for Basel Convention compliance	Permit will last one year	4,500	6,165	1.02
2. Sea freight – 1 x 20’ from Port Tema to Marseille	1 x 20’	13,500	18,495	3.07
3. Handling and packaging material with field tools	Gross weight 11,500 kg	5,000	6,850	1.14
4. Field crew – Supervisor	Gross weight 11,500 kg	6,000	8,220	1.37
5. Supervisor Travel expenses	Gross weight 11,500 kg	6,500	8,905	1.48
6. Gate fee for the Destruction of CFC-11 and CFC-12 cylinders	Gross weight 11,500 kg	18,400	25,208	4.19
<b>Sub-Total (Port Tema to Tredi)</b>	<b>6,020</b>	<b>53,900</b>	<b>73,843</b>	<b>12.27</b>

## **Appendix 6: LEGAL FRAMEWORK**

Ghana is a signatory to the Montreal Protocol on Substances that Deplete the Ozone Layer. The status of the ratification of this protocol and its Amendments is as follows:

<b>Multilateral Environmental Agreement</b>	<b>Date of Ratification</b>	<b>Date of Entry into Force for Ghana</b>
Ozone-related		
Vienna Convention on the Protection of the Ozone Layer	24 July 1989	22 October 1989
Montreal Protocol on Substances that Deplete the Ozone Layer	24 July 1989	22 October 1989
Montreal Amendment	24 July 1992	22 October 1992
Copenhagen Amendment	9 April 2001	8 July 2001
Montreal Amendment	8 August 2005	6 November 2005
Beijing Amendment	8 August 2005	6 November 2001
Climate-related		
United Nations Framework Convention on Climate Change (UNFCCC)	6 September 1995	5 December 1995
Kyoto Protocol	30 May 2003	16 February 2005